## Pet Shop Licensing: Results from the Freedom of Information Request to all UK Local Authorities and Questionnaire of Retailers and their Pet Shop Licence

## Part 1: Freedom of Information Request

Overview of Local Authority responses
According to the direct.gov website, there are 406 local authorities (LA) in the UK (England - 326, Scotland - 32, Wales - 22 and Northern Ireland - 26). Unlike the rest of the UK, Northern Ireland deals with pet shop licensing centrally rather than relying on its 26 LAs. At the time of writing, responses have been received by 368 ( $90.6 \%$ ) of all LAs.

For the purposes of analysing the data, the UK was divided into 12 regions as defined by the UK Government ${ }^{1}$ : East Midlands, East of England, Greater London, North East England, North West England, South East England, South West England, West Midlands, Yorkshire and the Humber, Northern Ireland, Wales and Scotland.


Fig 1. Number of Local Authorities in each region of the UK

The Isle of Scilly Council responded stating it had no pet shops and their response has been included for completeness. East Ayrshire Council refused to complete suggesting that either the data was already in the public domain or that the nature of the questions was not related to a freedom of information request.

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## 1. Who carries out your pet shop licensing visits?

Environmental Health Officer
Licensing Officer Other (Please specify)


| Region | Local Authority Response (\%) |  |  |  |  |
| :--- | :---: | :---: | :---: | :---: | :---: |
|  | EHO | Dog Warden | Licensing <br> Officer | Vet | Other |
| East Midlands | 65.8 | 5.3 | 28.9 | 13.2 | 26.3 |
| East of England | 41.7 | 16.7 | 25.0 | 22.2 | 30.6 |
| Greater London | 17.2 | 10.3 | 41.4 | 24.1 | 55.2 |
| North East England | 18.2 | 0.0 | 36.4 | 27.3 | 54.5 |
| North West England | 50.0 | 0.0 | 13.9 | 5.6 | 44.4 |
| South East England | 47.7 | 15.4 | 32.3 | 15.4 | 21.5 |
| South West England | 14.7 | 11.8 | 32.4 | 14.7 | 47.1 |
| West Midlands | 40.0 | 12.0 | 36.0 | 8.0 | 32.0 |
| Yorkshire and the Humber | 21.1 | 10.5 | 47.4 | 5.3 | 36.8 |
| Northern Ireland | 0.0 | 0.0 | 0.0 | 100.0 | 0.0 |
| Wales | 19.0 | 0.0 | 38.1 | 33.3 | 47.6 |
| Scotland | 65.4 | 11.5 | 3.8 | 30.8 | 38.5 |
| All UK | $\mathbf{3 7 . 2}$ | $\mathbf{9 . 0}$ | $\mathbf{2 7 . 3}$ | $\mathbf{2 3 . 0}$ | $\mathbf{3 3 . 9}$ |

Table 1. Type of inspector used to conduct PSL visits (N.B. Percentages do not add up to 100\% as LAs were allowed to tick more than one option)

The titles in the "Other" category include a plethora of descriptors. For analysis, these have been categorised into animal, environmental, public health and safety, and generic related positions. The full categorisation is outlined in the table below.

| Animal Health \& Welfare | Environmental | Health, Safety \& Public | General |
| :---: | :---: | :---: | :---: |
| - Animal Control <br> Enforcement Officer <br> -Animal Control Officer <br> - Animal Health \& Welfare <br> Inspector <br> - Animal Health and Welfare <br> Officer <br> - Animal Health Inspector <br> - Animal Health Officer <br> - Animal Officers <br> - Animal Warden <br> - Animal Welfare and <br> Licensing officer <br> - Animal Welfare and <br> Technical Officer <br> - Animal Welfare Officer <br> - Community \& Animal <br> Health Officer <br> - Enforcement Officer <br> (Animal Health) <br> - Senior Warden/Animal <br> Welfare Officer | -Business Support Officer - <br> Enforcement (Environmental Health \& licensing Services) <br> - Environmental Health \& Technical Officer <br> - Environmental Health Assistant <br> -Environmental Health <br> Enforcement Officer <br>  <br> Scientific officers <br> $\bullet$ Environmental Health Technical Officer <br> -Environmental Health Technician <br> - Environmental Protection Officer <br> -Environmental Quality Manager <br> - Environmental Technician <br> -Senior Enforcement Officer <br> (Animal Health) <br> - Senior Environmental Assistant <br> - Senior Pest Control Officer <br> -Technical Officer in Environmental Health | - Consumer Protection Officer <br> -Food health officer <br> - Health \& Safety Officer <br> - Health Protection Officer <br> -Public Health Technician <br> - Public Protection <br> Compliance Officer <br> -Public Protection Officer <br> and Neighbourhood <br> Officer (Trading Standards) <br> - Senior Consumer <br> Protection Officer <br> - Senior Fair Trading <br> Officer, Trading Standards <br> - Trading Standards <br> Authorised Officer <br> -Trading standards <br> enforcement officer <br> -Trading Standards Officer | - District Officers <br> -Enforcement Officer <br> - General Enforcement Officer <br> -Regulatory Services Officer <br> - Senior <br> Officer/Enforcement <br> Officer <br> -Technical Officer |
| 59 total responses | 20 total responses | 12 total responses | 18 total responses |

Table 2. List of other descriptions and their appropriate category
2. Upon what do you base your pet shop license conditions?

1992 LGA Guidelines
2012 draft Guidelines
1998 LGA Guidelines
Other (Please specify)
Pet Care Trust QA standards


| Guidelines | 1992 LGA | 1998 LGA | 2012 draft <br> guidelines | PCT QA <br> standards | Other |
| :--- | :---: | :---: | :---: | :---: | :---: |
| Number of LAs | 34 | 221 | 15 | 28 | 114 |
| \% of LAs | 9.2 | 60.1 | 4.1 | 7.6 | 31.0 |



Fig 3. Model conditions used to create LA's PSL conditions
Northern Ireland use the Petshop Regulations (Northern Ireland) 2000 Act for the construction of their pet shop licence conditions. Where "Other" was selected, many LAs did not specify what conditions they use. Those that did specify cited the Animal Welfare Act 2006 and the Pet Animal Act 1951. One LA stated they drafted their model conditions based on a conducted consultation or liaised with the RSPCA. The 29 LAs cited the Pet Care Trust QA standards as a basis for their pet shop licence conditions:

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- Bedford Borough Council
-Caerphilly County Borough Council
-Cardiff Council
-Carlisle City Council
-Colchester Borough Council
- Coventry City Council
-Croydon London Borough Council
-Doncaster Metropolitan Borough Council
- Forest Heath District Council
-Gosport Borough Council
-Gravesham Borough Council
-Hart District Council
-Hinckley and Bosworth Borough Council
- Isle of Wight Council
-Islington London Borough Council
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- Mid Sussex District Council
- Milton Keynes Council
- Newport City Council
- Orkney Islands Council
- Plymouth City Council
- Redbridge London Borough Council
- Sandwell Metropolitan Borough Council
- Sevenoaks District Council
- South Gloucestershire Council
- Sunderland City Council
- Tower Hamlets London Borough Council
- Wakefield Council
- Warrington Borough Council
-Wyre Forest District Council

3. How frequently do you conduct licensing visits?

Annually Less frequently than annually $\square$
$\square$

If "Annually" was not selected, LAs were asked to specify the frequency of visits. 81 of the responding LAs (22\%) selected more or less frequently. Of these, only 21 either stipulated the time interval or stated the frequency of visits was based on risk with the remaining 60 not stipulating the inspection frequency.

| Inspection <br> Frequency | Annually | Less Frequently | More Frequently | Unknown |
| :--- | :---: | :---: | :---: | :---: |
| Number of LAs | 276 | 27 | 54 | 11 |
| $\%$ of LAs | 75.0 | 7.3 | 14.7 | 3.0 |



Fig 4. Frequency of pet shop inspections
4. For what other reasons will you visit a pet shop?

Pre booked monitoring visit Unannounced spot checks
$\square$

Complaints
Other (Please specify)
$\square$

| Reason for Visit | Pre-booked <br> monitoring Visit | Complaints | Unannounced spot <br> checks | Other |
| :--- | :---: | :---: | :---: | :---: |
| Number of LAs | 88 | 344 | 209 | 30 |
| \% of LAs | 23.9 | 93.5 | 56.8 | 8.2 |



Fig 5. Other reasons for inspectors visiting pet shops

Where "Other" was selected ( 27 LAs ), the reasons given included: "Changes to licence (building or stocked species), new applications, on request of the business, to gather intelligence and Health \& Safety.
5. What do you charge annually for a pet shop license?

The analysis of this question is made difficult by the different types of ways the PSL fee is calculated. The vast majority (300) of LAs set a flat figure, regardless of the size of pet shop, different types of animals kept, whether a vet is used or whether the business is seeking its first licence or a renewal. 28 LAs stipulated a fee but declared that this charge excluded an unspecified vet fee as required. 40 LAs set one figure for new applications and a reduced amount for renewals. Four of the LAs had highly variable pricing schemes using various methods such as shop size, range of animals kept (1 instance of " $£ 25$ for each category of animal" and another with three "tiers" based on range of animals kept) sometimes in conjunction with new and renewal fees.

For the sake of simplicity, the analysis has been performed with the following assumptions made:
-Where one figures was stipulated, this was used as the 2012/2013 fee
-Where 2 figures were given for the periods 2011/2012 and 2012/2013, only the 2012/2013 figures are used

- Entries from LAs who stipulated a set fee plus an unknown additional vet's fee have been omitted from the analysis as these will lead to underestimating the means ( 28 removed)
-Where new and renewal pricing schemes are used, only the renewal cost has been taken into account on the assumption that most PSL applications are from existing retailers


Fig 6. Means and standard deviations for PSL fees across the UK.


Fig 7. Box plot of PSL fees across the UK. The green boxes denote the $\mathbf{2 5 - 7 5 \%}$ range (the middle marker representing the $50 \%$ value or median). The error bars denote the minimum and maximum. N.B. Northern Ireland only appears as a single line as it has one set fee of $£ 20$.

The UK mean for the price of a pet shop licence was $£ 124.40(\mathrm{SD}=69.9)$ and the median as $£ 111.59$. While most of the UK regions have similar means and medians, Northern Ireland is significantly cheaper at $£ 20$ across the whole region, while the mean and median for the London region is $£ 242.50$ (SD =66.7) and $£ 227.50$ respectively.

Analysing the LAs who stipulated a fee plus an unspecified vet fee as a separate group, the mean is $£ 106.12$ (SD = 46.2), and the median of $£ 108.00$ )
6. Do (or have) those officers licensing pet shop licensing undertake relevant

Please answer "Yes" or "No" specialist training?

Of all of the LAs, only 5 did not provide a response to this question.


Fig 8. Percentages of inspectors that have relevant training to undertake pet shop licensing visits.
7. Would you consider sending officer(s) on specialist training courses if they

Please answer "Yes" or "No" were available?

339 local councils ( $92.1 \%$ of those responding) provided a "yes" or "no" answer to this questions.


Fig 9. Percentages of LAs that would consider sending their inspecting officers on specialist training courses if available

A small percentage of LAs (6\%) that answered "yes" stipulated that training would be sought on the condition of time, cost and location, but it is assumed that this is applicable to all. The remainder of LAs provided no answers with 6 suggesting that the question had no relevance to a Freedom of Information request or did not have such data available.


## Part 2: Retailer Questionnaire

## Overview of retailer responses

In total, 331 retailers responded to this questionnaire.


Fig 10. Number of retailers responding to questionnaire

1. What are you charged annually for your pet shop licence? $£$

307 retailers ( $92 \%$ of all responses) provided their pet shop licence fee.


Fig 11. Means and standard deviations for PSL fees across the UK as reported by retailers


Fig 12. Comparison of means and standard deviations of pet shop licence fees.

The comparison of means and standard deviations by region show that there are no major differences between what the LAs report and that stated by retailers.
2. Who carries out your pet shop licensing visits?

Environmental Health Officer
 Dog Warden Licensing Officer Other (Please specify)
$\square$

| Type of inspector | EHO | Dog <br> Warden | Licensing <br> Officer | Vet | Other |
| :--- | :---: | :---: | :---: | :---: | :---: |
| Number of responses | 161 | 6 | 143 | 21 | 3 |
| \% of responses | 48.6 | 1.8 | 43.2 | 6.3 | 0.9 |
| (\% of responses from <br> LAs) | 37.2 | 9.0 | 27.3 | 23.0 | 33.9 |



Fig 13. Type of inspector used to conduct pet shop licence inspections

The difference observed between what retailers have cited and the responses from the LAs is probably due to the wide variety of job title the inspecting offers receive.
3. How frequently do you have licensing visits?

Annually
Less frequently than annually
$\square$

| Frequency of visits | Annually | Less Frequently | More Frequently |
| :--- | :---: | :---: | :---: |
| Number of responses | 311 | 9 | 11 |
| \% of responses | 94.0 | 2.7 | 3.3 |
| (\% of responses from LAs) | 75.0 | 7.3 | 14.7 |



Fig 14. Frequency of pet shop licence inspections
$94 \%$ of respondents stated that they had annual inspections. Of those who selected other than annually, only one stipulated the frequency of their visits (every six months).
4. For what other reasons does your local authorities visit your shop with regard to your licence?
Pre booked monitoring visit
Unannounced spot checks $\square$ Complaints
Other (Please specify) $\square$

| Reason for visit | Pre booked <br> monitoring visits | Complaints | Spot checks | Other |
| :--- | :---: | :---: | :---: | :---: |
| Number of responses | 25 | 246 | 259 | 13 |
| \% of responses <br> (\% of responses from <br> LAs) | 7.6 | 74.3 | 78.2 | 3.9 |



Fig 15. Other reasons for inspectors making pet shop visits
5. How confident are you in the ability of licensing officers to ensure the welfare of animals in retail outlets is maintained adequately?
Very confident
Confident $\square$ Have little confidence
Have no confidence
$\square$

Retailers were also given the opportunity to provide other comments.

| Confidence level | Very <br> confident | Confident | Little <br> confidence | No confidence |
| :--- | :---: | :---: | :---: | :---: |
| Number of responses | 73 | 109 | 49 | 10 |
| \% of responses | 22.7 | 59.0 | 15.2 | 3.1 |



Fig 16. Percentages of retailers and their confidence level of inspectors

An alternative way of calculating the confidence level is by converting the categories to a value and taking the mean of those values. As the data provided by retailers is descriptive, such a transformation to numerical data does have its flaws and should therefore be viewed with caution.


Fig 17. Mean confidence score given by retailers of their pet shop licence inspectors.

19 retailers provided other comments relating to this question. Of these, 15 provided comments relating to the lack of aquatic knowledge of inspectors, two made specific comments about inconsistent conditions between councils, two provided comments about the value for money of the pet shop licences while the final retailer was concerned about the inspector giving out dangerous advice:
"Was once told I must have fly spray in case I had any flies in summer. In a fish shop? (Must not be used near aquatics!!!)"

## 6. If any, which condition on your license is most annoying? Why?

Retailers were asked to provide details on their most annoying pet shop licence condition. 21 retailers (one of them being a chain) provided answers to this question. Some of the responses given were not directly related to pet shop licence condition, but those that did included:

- Concerns of stocking densities set too low (3) •Sales and/or purchase register (3)
- Conditions not relating to animal welfare - presence of cobwebs and rust, health and safety (2)
- Training requirements (1)
- Mandatory provision of care leaflets (1)
- Excessively long quarantine periods (1) •Air temperature in shop (1)

The non pet shop licence condition comments included:

- Chain related concerns - cannot be licensed centrally, however, this contrasts with one comment suggesting that a particular branch did not need inspecting because another site had been inspected (3)
$\bullet$ Delay in the processing of applications (2) •Cost (4)


[^0]:    ${ }^{1}$ DirectGov Website: http://www.direct.gov.uk/en/DI1/Directories/Localcouncils/index.htm

